

Message Text

PAGE 01 NATO 02841 01 OF 02 221916Z

63

ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

TRSE-00 SAJ-01 IO-14 OIC-04 ACDA-19 AEC-11 AECE-00

OMB-01 EB-11 SAM-01 USIE-00 INRE-00 NSCE-00 SSO-00

DRC-01 /148 W

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O P 221745Z MAY 74

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 5843

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA PRIORITY

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 2841

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: MAY 21 WG ACTIONS ON DATA

VIENNA FOR USDEL MBFR

REF: A) USNATO 2695; B) USNATO 2691; (C) STATE 98101

SUMMARY: WG MAY 21 REVIEWED DATA PACKAGE (SEE REF A AND DATA TABLES HAND CARRIED TO WASHINGTON) IN EFFORT TO FORWARD IT TO SPC IN TIME FOR MAY 24 SPC MEETING. SEVERAL REPS ASKED FOR AMENDMENTS TO COVER NOTE, MANY OF WHICH WG FINALLY AGREED TO TRANSMIT NATO-WIDE TO CAPITALS FOR CONFIRMATION BY SILENCE PROCEDURE RUNNING TO NOONTIME MAY 24. TEXT OF AMENDMENTS BELOW. ACTION REQUESTED: WASHINGTON APPROVAL OF AMENDED COVER NOTE
SECRET

PAGE 02 NATO 02841 01 OF 02 221916Z

AND DATA PACKAGE FOR FORWARDING TO SPC

PRIOR TO MAY 24, WHEN SPC AGAIN TAKES UP DATA. DETAILED

DISCUSSION OF POLITICAL IMPLICATIONS IN SPC CANNOT BEGIN UNTIL

DATA PACKAGE MOVED OUT OF WG. SEE SEPTTEL ON MAY 21 SPC DIS-

CUSSION OF DATA. END SUMMARY.

1. AT ITS MAY 21 MEETING, CHAIRMAN (SMITH) ASKED WHETHER ALLIES WOULD NOW APPROVE DATA PACKAGE FOR FORWARDING TO SPC. FRG REP (DZIALAS) READ FROM INSTRUCTIONS, MAIN POINT OF WHICH WAS THAT BONN AGAIN WISHED TO EMPHASIZE THAT IT WOULD ONLY APPROVE OFFICIAL RELEASE OF FOUR FIGURES (SEE USNATO 2707) TO AHG. CHAIRMAN REMINDED THAT CURRENT WG EFFORT WAS TO GET DATA PACKAGE TO SPC, NOT RULE ON USE OF FIGURES. DUTCH REP (SIZOO) AGREED WITH CHAIAMAN, AND POINTED OUT THAT THE HAGUE HAD NOT APPROVED RELEASE OF ANY FIGURES AT ALL AT THIS JUNCTURE. FRG REP INSISTED THAT BONN'S POINT BE INCLUDED IN COVER NOTE SOMEHOW.

2. UK REP (GEHRATY) CIRCULATED LENGTHY PROPOSED REVISION TO PARA 3 OF COVER NOTE (TEXT REF A) WHICH NOT ONLY IDENTIFIED SPECIFIC GAPS IN AIR DEFENSE INFORMATION, BUT CALLED FOR THE CONVENING OF AN INTELLIGENCE CONFERENCE TO IRON OUT DIFFERENCES IN ESTIMATES WHICH FRG AND UK HAD RECENTLY SUBMITTED WP STRENGTH AND EQUIPMENT IN THE AIR DEFENSE FIELD. PRINCIPAL UK CONCERN WAS THAT IF THESE NEW ESTIMATES WERE TO BECOME NATO AGREED, THEY COULD ALTER "SIGNIFICANTLY" NATO AGREED ESTIMATES OF WP OVERALL GROUND AND AIR STRENGTHS. UK REP WENT ON TO EXPLAIN THAT AS A RESULT OF A RECENT NATIONAL UK ASSESSMENT OF WARSAW PACT FORCE STRUCTURE IN NGA, GROUND FORCE FIGURE HAD GONE UP FROM 925,000 TO 958,000. ON OTHER HAND, AIR MANPOWER FIGURE HAD COME DOWN TO 167,000 WHICH WAS A RESULT OF NEW UK CONCLUSION THAT SOME AIR PERSONNEL MANNING SA5 UNITS WERE IN FACT SOLDIERS. UK BELIEVED IT HAD ALSO INDENTIFIED SEVERAL NEW SOVIET SA3 UNITS, WHICH MIGHT INCLUDE "ABOUT 5,000 MEN." UK FELD STRONGLY THAT CONTINUED UNCERTAINTY AS TO HOW AIR DEFENSE PERSONNEL WOULD BE FINALLY CATEGORIZED WOULD BE A MAJOR FACTOR IN REACHING FIRM CONCLUSIONS AS TO TOTAL WP GROUND AND AIR MANPOWER STRENGTHS IN NGA.

3. CHAIRMAN ASKED WHETHER UK WAS NOT IN FACT CHALLENGING NATO AGREED FIGURES WITH THIS LINE OF REASONING. UK REP REPLIED THAT THIS WAS POSSIBLY TRUE, AND FOR THIS REASON LONDON WAS RECOMMENDING THE CONVENING OF A NEW INTELLIGENCE CONFERENCE TO RESOLVE PROBLEM. CHAIRMAN
SECRET

PAGE 03 NATO 02841 01 OF 02 221916Z

RESPONDED THAT SUCH AN APPROACH WOULD GREATLY DELAY ENTIRE DATA COMPILATION EFFORT, NOT TO MENTION IMPEDING URGENT PROCESS OF READHING POLITICAL DECISION ON WHICH DATA ELEMENTS SHOULD BE PUT FORWARD TO AHG. MAIN REQUIREMENT, HE WENT ON, WAS TO COMPILE NATO AGREED DATA NOW, AND COME BACK TO NON-AGREED PORTIONS LATER IF NEGOTIATORS INDICATED THAT ADDITIONAL DETAILS WERE NECESSARY.

4. U.S. REP POINTED OUT THAT WG HAD AGREED AT ITS LAST MEETING TO DEFER CONSIDERATION OF WHAT TO DO ABOUT NON-AGREED GAPS IN WP AIR DEFNSE STRUCTURE UNTIL AHG HAD RESPONDED TO NATO'S WORKING LEVEL CABLE (SEE TEXT REF B). AS A RESULT, HE COULD NOT ACCEPT UK PROPOSAL THAT WG CALL FOR AN INTELLIGENCE CONFERENCE AT THIS TIME.

5. CANADIAN REP (BECKETT) SAID UK POINT ON HOW AIR DEFENSE STRUCTURE WAS TO BE COUNTED, WOULD BE USEFUL POINT TO IDENTIFY IN COVER NOTE. THIS WAS BECAUSE IT WOULD ALERT POLITICAL AUTHORITIES THAT AGREED TOTALS MIGHT CHANGE DEPENDING ON HOW AIR DEFENSE STRUCTURE WAS COUNTED. UK REP SAID HE COULD ACCEPT THIS COMPROMISE APPROACH.

6. CHAIRMAN PROPOSED TO CIRCULATE NATO-WIDE FOREGOING AMENDMENTS AND OTHER MINOR CLARIFICATIONS TO TABLES FOR APPROVAL BY SILENCE PROCEDURE RUNNING UNTIL NOONTIME MAY 24. U.S. REP THEREUPON REQUESTED (PER REF C) THAT FURTHER AMENDMENT REGISTERING U.S. OBJECTION TO INCLUSION OF THE 7,000 SHORT LEAVE PERSONNEL ON TECHNICAL AND MILITARY GROUNDS BE INCLUDED AS WELL. CANADIAN REP SUPPORTED POINT.

7. TEXT OF AMENDMENTS BEING TRANSMITTED NATO-WIDE FOLLOWS:

BEGIN TEXT

PARA ONE AT THEIR LAST MEETING THE MBFR WORKING GROUP AGREED TO A NUMBER OF AMENDMENTS TO THE TEXT SHOWN IN REFERENCE MESSAGE. AGREEMENT TO THE AMENDMENTS SHOWN IN FOLLOWING PARAGRAPHS BY SILENT PROCEDURE IS REQUESTED BY 1200 HOURS FRIDAY 24 MAY.

PARA TWO INSERT BETWEEN PARAS 2 AND 3 NEW PARA 3.
QUOTE 3. ONE NATION ARGUED STRONGLY THAT ONLY GROSS
SECRET

PAGE 04 NATO 02841 01 OF 02 221916Z

FIGURES FOR TOTAL GROUND AND AIR FORCES FOR NATO AND PACT SHOULD BE RELEASED TO THE AHG. THE MATTER WAS NOT PURSUED AS IT WAS FELT THAT IT DID NOT FALL WITHIN THE TERMS OF REFERENCE OF THE WORKING GROUP. UNQUOTE

PARA THREE DELETE OLD PARA 3 AND INSERT NEW PARA 4.
QUOTE 4. WITH REGARD TO 1C. ABOVE. NATO AGREED

SECRET

PAGE 01 NATO 02841 02 OF 02 221929Z

63
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O P 221745Z MAY 74
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TO SECSTATE WASHDC IMMEDIATE 5844
SECDEF WASHDC IMMEDIATE
INFO AMEMBASSY BONN
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S E C R E T SECTION 2 OF 2 USNATO 2841

INTELLIGENCE DOES NOT COVER COMPREHENSIVELY EITHER THE IDENTIFICATION OF ALL SSM AND HELICOPTER UNITS OR THE DETAIL OF THE SERVICE AND NUMBER OF MEN ASSIGNED TO HELICOPTER UNITS. ALTHOUGH ALL SSM UNITS ARE ARMY MANNED THE EXACT NUMBER OF SUCH UNITS IS NOT AGREE. AS FAR AS AIR DEFENCE UNITS ARE CONCERNED THERE IS NATO AGREED INTELLIGENCE ON THE PERSONNEL STRENGTHS OF NSWPFORCES IN THIS CATEGORY MANNED BY BOTH ARMY AND AIR FORCE PERSONNEL, BUT ALTHOUGH THERE IS NATO AGREED INTELLIGENCE CONCERNING SOVIET ARMY MANNED AIR DEFENCE UNITS, THERE IS NO NATO AGREED INTELLIGENCE ON SOVIET AIR MANNED AIR DEFENCE UNITS. AGREED NATO ESTIMATES IN THESE THREE FIELDS ARE AT ANNEX B. UNQUOTE

PARA FOUR RENUMBER PARAGRAPHS 4 THROUGH 9 TO READ
SECRET

PAGE 02 NATO 02841 02 OF 02 221929Z

5 THROUGH 10.

PARA FIVE INSERT QUOTE (1) UNQUOTE AT END OF SUB-PARA 5B. AND ADD FOOTNOTE AT BOTTOM OF PAGE AS FOLLOWS:
QUOTE (1) AN OBJECTION WAS RAISED THAT TECHNICALLY AND MILITARILY IT WOULD BE INAPPROPRIATE TO INCLUDE THE 7,000 SHORT LEAVE PERSONNEL IN THE TOTAL NATO MANPOWER COUNT. UNQUOTE.

PARA SIX INSERT FOLLOWING AT END OF PARA 8: QUOTE. HOWEVER, WERE NATO AIR FORCE ELEMENTS OF AIR DEFENCE, SSM AND HELICOPTER UNITS DESCRIBED AS GROUND FORCES THE NATO GROUND FORCES WOULD INCREASE BY 34,000 PERSONNEL AND NATO AIR FORCES FIGURE DECEREASE BY SAME AMOUNT RESULTING IN NEW NATO TOTALS OF 832,00 FOR GROUND FORCES AND 162,000 FOR AIR FORCES. UNFORTUNATELY THE WORKING GROUP IS NOT IN A POSITION AT THIS TIME TO REACH A SIMILAR FINDING WITH RESPECT TO THE IMPCT ON THE WP SIDE FOR THE REASONS OUTLINED IN NEW PARAGRAPH 4 ABOVE.

PARA SEVEN IN COLUMN (E) OF ANNEX A BESIDE GSFG
DELETE 395,000 AND INSERT 359,000. ALSO IN COLUMN (G)
INSERT ON LINE 13 AFTER FORCES QUOTE IN GDR UNQUOTE.

PARA EIGHT INSERT THE FOLLOWING FOORNOTES TO ANNEX
A:

A. IN COLUMN (C) BESIDE 798,000 INSERT (2).
FOOTNOTE (2) TO READ QUOTE (2) NATO GROUND FORCES INCLUDE
ALL ACTIVE DUTY PERSONNEL IN THE UNIFORMED SERVICES OF
NATO ARMIES INCLUDING FRENCH GROUND FORCES IN NGA AND
THE BERLIN GARRISONS UNQUOTE.

B. IN COLUMN (D) BESIDE 196,000 INSERT (3). FOOTNOTE
(3) TO READ QUOTE (3) NATO AIR FORCES INCLUDE ALL ACTIVE
DUTY PERSONNEL IN THE UNIFORMED SERVICES OF
NATO AIR FORCES INCLUDING FRENCH AIR FORCE PERSONNEL IN
NGA AND ALL NATO AIR FORCE PERSONNEL IN BERLIN UNQUOTE.

C. IN COLUMN (E) BESIDE 927,000 INSERT (4).
FOOTNOTE (4) TO READ QUOTE (4) PACT GROUND FORCES INCLUDE
SECRET

PAGE 03 NATO 02841 02 OF 02 221929Z

ALL ACTIVE DUTY PERSONNEL SERVING WITH ARMIES IN THE NGA
INCLUDING GROUND FORCE PERSONNEL SERVING IN NATIONAL AIR
DEFENCE UNITS AND THE SOVIET AIR DEFENCE OF THE TROOPS
ORGANIZATION. UNQUOTE.

D. IN COLUMN (F) BESIDE 205,000 INSERT (5).
FOOTNOTE(5) TO READ QUOTE (5) PACT AIR FORCES INCLUDE ALL
ACTIVE DUTY PERSONNEL SERVING WITH AIR FORCES IN THE NGA
INCLUDING AIR FORCE PERSONNEL SERVING IN NATIONAL AIR DEFENCE
UNITS AND THE SOVIET AIR DEFENCE OF THE TROOPS ORGANISATION
UNQUOTE.
END TEXT
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